KY 15 From Campton to Hazard

Programming Study

Perry, Breathitt, and Wolfe Counties













FINAL REPORT

April 2013

Prepared For:



Prepared By:



Table of Contents

SECTIO	<u>N</u>	<u>PAGE</u>
Chapte	r 1 INTRODUCTION	1
1.1	Purpose of Study	1
1.2.	Previous Studies	1
1.3	Corridor Sections	2
1.4	Report Organization	3
1.5	Purpose and Need	5
Chapte	r 2 SUMMARY OF STAGED IMPROVEMENTS	5
Chapte	er 3 ALL CORRIDOR SECTIONS	6
Chapte	er 4 CORRIDOR SECTION A (Campton to Vancleve)	6
4.1	Project Location	6
4.2	Project History	6
4.3	Environmental Status	7
4.4	Existing Conditions	7
4.5	Cost Estimate	7
Chapte	er 5 CORRIDOR SECTION B (Vancleve to Kenny King Road)	8
5.1	Project Location	8
5.2	Project History	8
5.3	Environmental Status	8
5.4	Existing Conditions	8
Chapte	er 6 CORRIDOR SECTION C (Kenny King Road to Park Road)	9
6.1	Project Location	9
6.2	Project History	9
6.3	Environmental Status	9
6.4	Existing Conditions	9
Chapte	r 7 CORRIDOR SECTION D (Park Road to Haddix)	10
7.1	Project Location	10
7.2	Project History	10
7.3	Environmental Status	10
7.4	Existing Conditions	10
7.5	Cost Estimate	11
Chapte	er 8 CORRIDOR SECTION E (Haddix to 2 1/4 Miles South of KY 476)	11
8.1	Project Location	11
8.2	Project History	11
8.3	Environmental Status	11
8.4	Existing Conditions	12
0 E	Cost Estimato	12

Chapter	$^{\circ}$ 9 CORRIDOR SECTION F (2 $^{\prime\prime}$ Miles South of KY 476 to just north of KY 2	8)12
9.1	Project Location	12
9.2	Project History	13
9.3	Environmental Status	13
9.4	Existing Conditions	13
9.5	Cost Estimate	14
Chapter	10 CORRIDOR SECTION G (Just north of KY 28 to Capitol Hill Drive)	14
10.1	Project Location	14
10.2	Project History	14
10.3	Environmental Status	14
10.4	Existing Conditions	14
10.5	Cost Estimate	15
Chapter	11 CORRIDOR SECTION H (Capitol Hill Drive to Morton Boulevard)	15
11.1	Project Location	15
11.2	Project History	15
11.3	Environmental Status	15
11.4	Existing Conditions	15
Chapter	12 SUMMARY OF CORRIDOR SECTIONS	16
12.1	Project Location	16
12.2	Project History	
12.3	Environmental Status	17
12.4	Existing Conditions	
12.5	Cost Estimates	
	13 RECOMMENDED PRIORITIES	
FIGURE:		<u>PAGE</u>
_	: KY 15 Study Sections	
•	: KY 15 Recommended Priorities	
Figure 3	: New Alignment Through Campton (WMB Study, 1994)	22
TABLES		<u>PAGE</u>
	KY 15 Recommended Priorities	
rable 2:	KY 15 Alternatives Considered But Not Recommended	21
Append	DICES ix A: Existing Conditions Table(s)	CD in sleeve
	ix B: Project Team Meeting Minutes	
	ix C: Cost Estimates	

Chapter 1 INTRODUCTION

1.1 PURPOSE OF STUDY

The Kentucky Transportation Cabinet (KYTC) has undertaken this review of previous planning, design, and environmental analysis work on KY 15 from the Bert T. Combs Mountain Parkway Exit 43 at Campton in Wolfe County (including KY 15S from KY 15 at Milepoint [MP] 9.5 to the Parkway) to MP 14.5 north of Hazard in Perry County. This 47.9-mile section of KY 15 in Wolfe, Breathitt, and Perry counties is referenced in this report as the "KY 15 Study Area." The primary purposes of this examination are to:

- Provide an independent evaluation of the previous work with regard to deficiencies, projects, and priorities, including a review of design plans and a review and update of the purpose and need statement and project goals.
- Identify new improvements with consideration to practical solutions and other design parameters to reduce costs.
- Review cost estimates and prepare planning-level cost estimates for any new projects including estimates of any practical solutions, design options or other design revisions.
- The purpose of this study is to provide sufficient information to make an informed decision about how best to move forward with the widening of KY 15. Proposed roadway improvements with fewer than four lanes and/or with a design speed less than 60 mph were excluded from the development of new alternative alignments or the evaluation of potential cost savings for previously proposed design sections.
- Develop a project development plan for each Corridor Segment including cost estimates by phase, and priority sections for programming.

1.2. Previous Studies

The following studies have been developed in recent years by KYTC for KY 15 along and near the section that is the subject of this study:

- Scoping Study, KY 15, Jeff to Grapevine, prepared for KYTC by Bernardin, Lochmueller and Associates, December 1996.
- Preliminary Line and Grade Design Report, KY 15 and KY 15/KY 550 Interchange, Perry County, Item Number 10-269.0, prepared for KYTC by GRW Engineers, Inc., October 1995.
- Froject Scoping Report, Perry Breathitt Wolfe Counties, KY 15, Hazard to Campton Road, prepared for KYTC by WMB Inc., January 1994.
- (E) Advanced Planning Study, KY 15, Hazard to Campton, prepared for KYTC by WSA, August 1998.

- Finding of No Significant Impact, KY 15 from Morton Boulevard in Perry County (MP 14.5) to the vicinity of KY 28 (MP 20.7), approved by KYTC in June 2004 and by FHWA in July 2004.
- Draft Environmental Assessment, KY 15 from the vicinity of KY 28 in Perry County (MP 20.7) to 0.5 mile north of KY 1110 near Haddix in Breathitt County (MP 9.0), June 1999.
- Finding of No Significant Impact and Appended Environmental Assessment, KY 15 from 0.6 miles north of KY 476 near Haddix in Breathitt County (MP 8.3) to 0.4 miles north of KY 205 near Vancleve, May 2000.

In addition to the studies listed, the following project development activities have occurred on the following sections of KY 15:

- The section between MP 20.7 and MP 24.4 in Breathitt County has been reconstructed and was opened to traffic in 2008.
- The section between MP 17.9 and MP 20.7 in Breathitt County is currently undergoing reconstruction at the time of this report.
- The section in Breathitt County between KY 476 near Haddix (MP 7.6) and MP 17.9 was approximately 50% complete in Phase II Design before work was halted.
- The section between MP 7.6 in Breathitt County and the vicinity of KY 28 in Perry County (MP 20.7) was approximately 90% complete in Phase I Design before work was halted.
- The section between MP 16.9 and MP 20.7 in Perry County had proceeded to plans for a Preliminary Line-and-Grade Inspection before work was halted.

Design files for previous work are not included herein, but have been organized on electronic media. Due to the different dates that some of this work was performed, some of the beginning/ending points for previous work overlapped, particularly in the vicinity of KY 28 in Perry County and near Haddix in Breathitt County.

1.3 CORRIDOR SECTIONS

The KY 15 Study Area has been divided into seven sections (Sections A-G) that may be considered "Segments of Independent Utility" (SIUs). An eighth section (Section H), between MP 14.5 and MP 16.9 in Perry County, was included in the analysis for system continuity, and because the previous environmental analysis of the section between MP 16.9 and MP 21.5 extended southward to MP 14.5. Previous design work on the eighth section had proceeded to the submission of Right-of-Way plans in October 2003 before work was stopped. Those corridor sections are shown in Figure 1 and are described on the following page:

CORRIDOR SECTION	LOCATION	DISTANCE				
Section A	KY 15 From MP 24.4 in Breathitt County to the Mountain Parkway Exit 43 at Campton Via KY 15S	12.8 miles				
Section B	KY 15 From MP 20.7 to MP 24.4 in Breathitt County	3.7 miles				
Section C	KY 15 From MP 17.9 to MP 20.7 in Breathitt County	2.8 miles				
Section D	KY 15 From MP 7.7 to MP 17.9 in Breathitt County	10.2 miles				
Section E	KY 15 From MP 5.4 to MP 7.7 in Breathitt County	2.3 miles				
Section F	KY 15 From MP 21.5 in Perry County to MP 5.4 in Breathitt County	9.1 miles				
Section G	KY 15 From MP 16.9 to MP 21.5 in Perry County	4.6 miles				
Section H	KY 15 From MP 14.5 to MP 16.9 in Perry County	2.4 miles				
TOTAL LENGTH OF ALL SECTIONS 47.9						

Included is a summary of previous work for the eighth section; however, analysis and recommendations regarding Section H were beyond the scope of this report.

1.4 REPORT ORGANIZATION

The history of the various corridor sections shows that they had advanced to various stages of completion of planning, design, and/or environmental analysis before work was halted. The following chapters of this report fully address the corridor sections that comprise the KY 15 Study Area, and describe the recommended priorities resulting from the evaluation of the corridor sections.

- Chapter Two Summary of Staged Improvements
- Chapter Three—All Corridor Sections
- Chapter Four—Corridor Section A (Campton to Vancleve)
- © Chapter Five—Corridor Section B (Vancleve to Kenny King Road)
- Chapter Six—Corridor Section C (Kenny King Road to Park Road)
- Chapter Seven—Corridor Section D (Park Road to Haddix)
- Chapter Eight—Corridor Section E (Haddix to 2 ¼ miles south of KY 476)
- Chapter Nine—Corridor Section F (2 ¼ miles south of KY 476 to just north of KY 28)
- Chapter Ten—Corridor Section G (Just north of KY 28 to Capitol Hill Drive)
- © Chapter Eleven—Corridor Section H (Capitol Hill Drive to Morton Boulevard)
- © Chapter Twelve—Summary of Corridor Sections
- Chapter Thirteen —Recommended Priorities

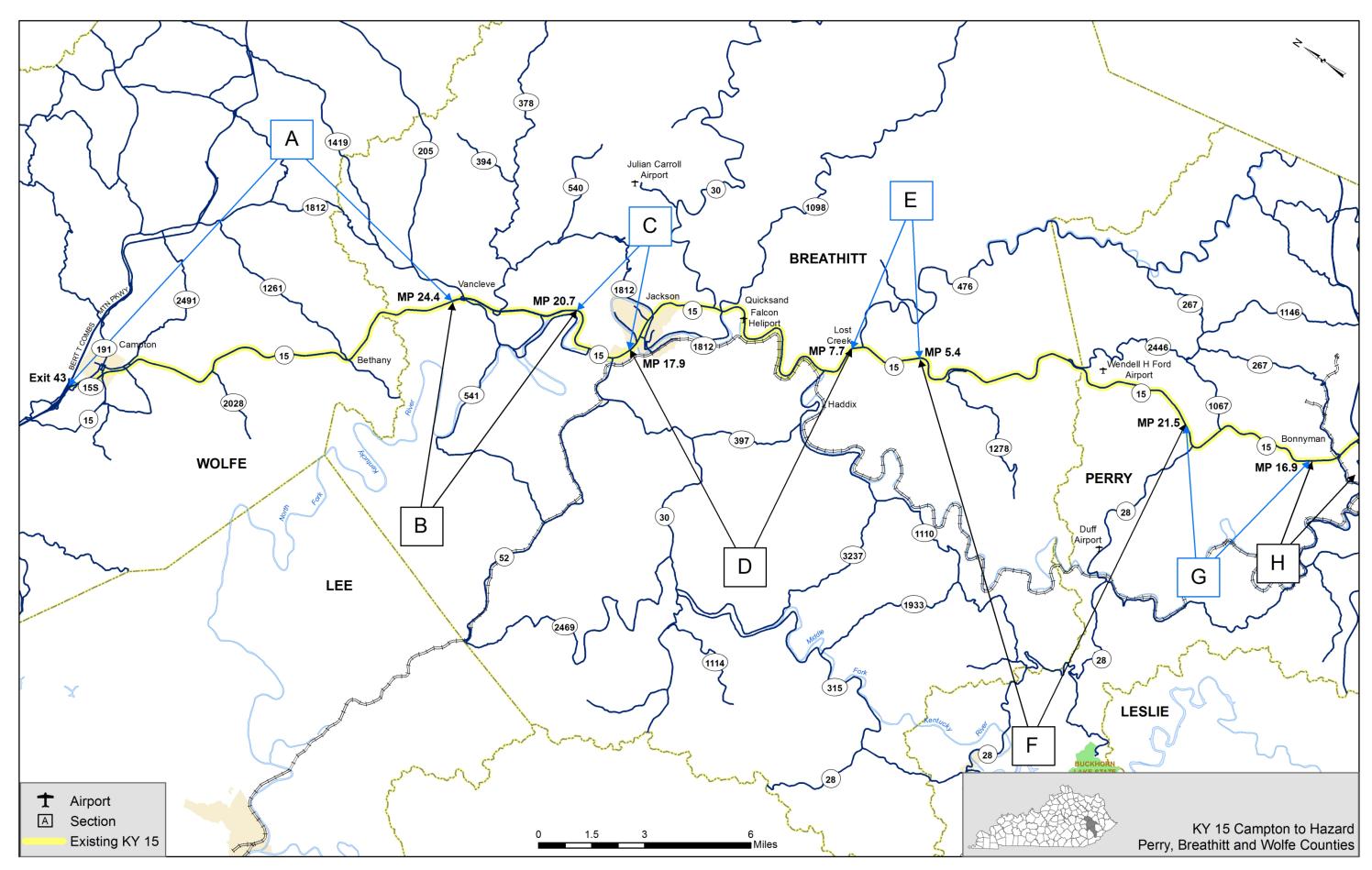


Figure 1: KY 15 Study Sections

1.5 PURPOSE AND NEED

The Appalachian Regional Commission (ARC) was established by Congress in the 1965 Appalachian Development Act. That same Act established the Appalachian Development Highway System (ADHS), intended to provide both access and connectivity to assist in fostering economic development in the region. KY 15 in the project study area is part of ADHS Corridor I, which begins at the KY 15/US 119 junction in Whitesburg and ends 126.2 miles north at the Mountain Parkway junction with I-64 near Winchester. Early improvements on this corridor using both State and ADHS funds led to this route being declared complete sometime in the late 1960's or early 1970's. However, in today's economic market, this route is still in need of the below discussed improvements in an effort to provide a transportation system that helps to deliver economic opportunities to distressed Appalachian counties.

Notwithstanding ARC's declaration that, in effect, Corridor I was complete, the purpose of further improvements is to enhance mobility and improve safety while enhancing access for economic development opportunities for north-south travel from the Mountain Parkway to the Hal Rogers Parkway between I-75, 50 miles to the west, and US 23, 35 miles to the east. The needs are to improve the roadway geometrics, reduce the number of crashes, reduce travel times, increase passing opportunities, and enhance the quality of life in this distressed region.

Chapter 2 SUMMARY OF STAGED IMPROVEMENTS

KY 15 between the Hal Rogers Parkway at Hazard and the Bert T. Combs Mountain Parkway at Campton is characterized by deficient roadway geometrics, the presence of slower moving heavy trucks, and restricted passing opportunities. These conditions are more prevalent between Hazard and Jackson than between Jackson and Campton.

Improvements to KY 15 have been discussed for nearly 50 years. The Appalachian Development Highway System included this roadway, as well as sections to the north and to the south, as part of ADHS Corridor I. A planning study to recommend priorities was initiated by KYTC nearly 20 years ago.

Roadway design activities have advanced to the point of right-of-way purchase at the southern end of the corridor north of Hazard. One section north of Jackson has been reconstructed and a second section is currently being reconstructed.

A strategy for staged improvements to the corridor has been recommended, and may be summarized in these stages:

 Address the current congestion on KY 15 near Jackson by reconstruction along the existing alignment. The total estimated cost of these recommendations is \$456 million.

- ii. Complete improvements between Hazard and Jackson beginning at the south end and proceeding northward in affordable construction sections.
- iii. Complete improvements in the vicinity of Campton.
- iv. Construct a Jackson Bypass east of the current KY 15 alignment.
- v. Complete the corridor improvements from Campton to Vancleve.

Chapter 3

ALL CORRIDOR SECTIONS

KY 15 within the study area is functionally classified as a Principal Arterial route and is classified for maintenance purposes as a State Primary route. It is included on both the National Highway System (NHS) and the federally designated portion of the National Truck Network (NTN). Its gross truck weight limit class is 80,000 pounds (AAA). Table A-1 in Appendix A summarizes existing conditions.

Access control is very important when planning for a regional facility such as KY 15. Each alternative was studied and updated for costs as partial control of access with minimum spacing in rural areas of 1200 feet and urban areas (through Jackson) of 600 feet. Frontage roads were included in the estimates where appropriate and when needed.

Chapter 4

CORRIDOR SECTION A (Campton to Vancleve)

4.1 PROJECT LOCATION

The northern terminus of Corridor Section A, actually KY 15S, is Exit 43 on the Mountain Parkway at Campton in Wolfe County. KY 15S begins at the exit and terminates 1.0 mile south at the KY 15/KY 191 intersection. Following the KY 15/15S/191 intersection (KY 15 MP 9.5), the KY 15 Study Area proceeds southward on KY 15 to its southern terminus at MP 24.4 in Breathitt County. The length of Section A is 12.8 miles.

4.2 PROJECT HISTORY

This Corridor Section was included in both the "Project Scoping Report, Perry — Breathitt — Wolfe Counties, KY 15, Hazard to Campton Road," prepared for KYTC by WMB Inc. in January 1994, and in the "Advanced Planning Study, KY 15, Hazard to Campton," prepared for KYTC by WSA in August 1998. The WMB study recommended four-lane improvements to KY 15 within Corridor Section A along the existing alignment at an estimated cost of \$85.6 million (in 1993 dollars). The WSA study was only an abbreviated Programming Study, and it estimated the cost of improving Section A to be \$158 million (in 1997 dollars) using the same parameters as the WMB study.

4.3 Environmental Status

The 1994 WMB report included an Environmental Overview but no detailed Environmental Assessment (EA). As an abbreviated Programming Study, the 1998 WSA report followed KYTC policy at that time by including a brief Environmental Overview and an Environmental Footprint map.

4.4 EXISTING CONDITIONS

i. Geometric Characteristics

Corridor Section A is characterized by two 12-foot-wide lanes and 10-foot-wide shoulders. Except for the portion near Campton, Highway Information System (HIS) data indicates 60% passing sight distance except for 90% near the Breathitt-Wolfe County line.

ii. Traffic Information

Current average daily traffic (ADT) volumes range from about 7,000 vehicles per day (vpd) near Campton to about 4,000 vpd near the Breathitt-Wolfe County line. More than 460,000 tons of coal annually are shipped northbound. Average travel speeds are near 50 mph, with a slightly lower speed near Campton. The average travel speed contributes to a level-of-service (LOS) C, except near Campton where it is D. Volume-to-capacity (v/c) ratios range from 0.24 to 0.34.

Projected annual traffic growth rates within this corridor section are modest: 1% on KY 15S, 0% on KY 15 from MP 1.7 to MP 9.5, and 0.5% south of MP 1.7. Average travel speeds in the Year 2035 under a "no-build" scenario will decline only slightly (not more that 1.2 mph), if at all. V/C ratios increase to a range of 0.26 to 0.41, but LOS values remain unchanged.

Under the four-lane improvement scenario in the WMB study, the average Year 2035 travel speed is conservatively estimated to increase from 50 mph to 59 mph, v/c ratios would not exceed 0.14, and the LOS would be A throughout Corridor Section A. Travel time would be reduced from 13 minutes to less than 11 minutes.

iii. Crash Information

At the time of this report, the KYTC Critical Rate Calculator used 2009-2011 crash data. That information showed a Critical Crash Rate Factor (CCRF) of 0.82 for Corridor Section A. Statistically speaking, Corridor Section A does not have a crash concern. Two fatal crashes occurred in clear weather with dry roadways, but no other commonality existed in these two crashes.

iv. Adequacy Rating (AR) and Percentile

The composite AR for Corridor Section A ranges from 89.6 upward, except for the segment of KY 15 between MP 8.7 and MP 9.5. That segment appeared to need pavement resurfacing at the time of the AR calculation. Without that need, the AR for that section would have been greater than 93.

4.5 COST ESTIMATE

Current year estimated construction phase costs for improvements to Section A ranges from \$85.7 million to \$95.5 million.

Chapter 5

CORRIDOR SECTION B (Vancleve to Kenny King Road)

5.1 Project Location

The northern terminus of Corridor Section B is MP 24.4 near Vancleve and the southern terminus is MP 20.7 in Breathitt County, a distance of 3.7 miles.

5.2 Project History

Corridor Section B was reconstructed and opened to traffic in 2008. This section was reconstructed, essentially on a new alignment, to the east of the former roadway.

5.3 ENVIRONMENTAL STATUS

Corridor Section B was included in the "Finding of No Significant Impact (Short Form FONSI) and Appended Environmental Assessment," dated May 2000.

5.4 Existing Conditions

i. Geometric Characteristics

Corridor Section B is characterized by four 12-foot-wide driving lanes, 10-foot-wide outer shoulders, and 6-foot-wide inner shoulders separated by a 28-foot-wide depressed grass median.

ii. Traffic Information

The current ADT volume is estimated to be about 7,300 vpd. More than 460,000 tons of coal annually are shipped northbound. The average travel speed is near 60 mph, the LOS is A, and the v/c ratio is 0.07.

Traffic growth in Corridor Section B is projected to be 0.5% annually. Average Year 2035 travel speeds are estimated to remain near 60 mph, the v/c ratio would be 0.08, and the LOS would still be A. It is estimated that reconstruction of Corridor Section B reduced its travel time by 2.5 minutes.

iii. Crash Information

During the first three and a half years that the new four-lane alignment on Corridor Section B was open to traffic, there were 17 reported crashes involving no fatalities and a total of seven injuries. During the final three and a half years when the old alignment was used as KY 15, there were 43 crashes and a total of one fatality and twenty-eight injuries. The CCRF for the new road is 0.40.

iv. Adequacy Rating and Percentile

The AR for the newly reconstructed Corridor Section B is 92.3.

Chapter 6

CORRIDOR SECTION C (Kenny King Road to Park Road)

6.1 PROJECT LOCATION

The northern terminus of Corridor Section C is MP 20.7 and the southern terminus is MP 17.9 in Breathitt County, a distance of 2.8 miles.

6.2 PROIECT HISTORY

Corridor Section C is currently being reconstructed. This section is being reconstructed on a new alignment to the east of the current roadway.

6.3 Environmental Status

Corridor Section C was included in the "Finding of No Significant Impact (Short Form FONSI) and Appended Environmental Assessment," dated May 2000.

6.4 EXISTING CONDITIONS

i. Geometric Characteristics

Corridor Section C is being reconstructed to four 12 foot-wide driving lanes, 10 foot-wide outer shoulders, and 6-foot-wide inner shoulders separated by a 28 foot-wide depressed grass median.

ii. Traffic Information

There is a significant difference in the current traffic volumes on Corridor Section C north and south of the KY 15 intersection with KY 30 west. North of this intersection, the current ADT volume is about 7,300 vpd whereas south of this intersection, the ADT is estimated to be 18,200 vpd. More than 460,000 tons of coal annually are shipped northbound north of the intersection with KY 30 west, while nearly 625,000 tons are shipped northbound annually south of that point. In a *Traffic Forecast Report* prepared by KYTC in January 2011, the traffic growth in Corridor Section C was projected to be 1.00% annually. The current average travel speed is about 30 mph, the v/c ratio is 0.72, and the LOS is E. Without the improvements currently under construction, the average year 2035 travel speed is estimated to be less than 27 mph with a v/c ratio of 0.91 and an LOS remaining at E. With the improvements, the average travel speed is estimated to be near 60 mph and the v/c ratio would be 0.35. The LOS would be A north of the intersection with KY 30 and B south of that point. It is estimated that reconstruction of Corridor Section C will reduce its travel time by 3.5 minutes.

iii. Crash Information

KYTC data showed a CCRF of 0.40 for Corridor Section C. Statistically speaking, Corridor Section C does not have a crash concern. No fatalities were recorded in this corridor during the analysis time period.

iv. Adequacy Rating and Percentile

The AR south of the intersection with KY 30 west is 51.2, placing this section in the worst 1% of roads in Kentucky. North of that intersection, the AR is 92.3.

Chapter 7 CORRIDOR SECTION D (Park Road to Haddix)

7.1 PROJECT LOCATION

The northern terminus of Corridor Section D is MP 17.9 and the southern terminus is MP 7.7 near Haddix in Breathitt County. The length of Section D along the existing alignment is 10.2 miles. The length of the previously recommended alternative for Section D is 7.1 miles.

7.2 PROJECT HISTORY

Phase II Design of Corridor Section D was approximately 50% complete by WMB at the time work was stopped. The estimated cost of constructing the preferred alternative for Corridor Section D (in 1999 dollars) was approximately \$150 million. The WSA study, using figures from the (then) Recommended 1998 Highway Plan, had estimated the cost of Corridor Section D at \$108 million.

7.3 ENVIRONMENTAL STATUS

Corridor Section D was included in the "Finding of No Significant Impact (Short Form FONSI) and Appended Environmental Assessment," dated May 2000.

7.4 EXISTING CONDITIONS

i. Geometric Characteristics

Most of Corridor Section D is characterized by two 12-foot-wide lanes and 10-foot-wide shoulders. The portion south of MP 8.8 has 11-foot-wide driving lanes, while the urban development section north of MP 16.3 has 4-foot-wide shoulders. South of MP 16.3, HIS data indicates 35-40% passing sight distance; passing is prohibited north of that point.

ii. Traffic Information

Current ADT volumes range from about 18,300 vpd near the intersection with Washington Avenue in Jackson (KY 1812 west) to about 6,600 vpd near KY 476. Nearly 625,000 tons of coal are shipped northbound annually in Corridor Section D. Travel speeds average 32 mph south of KY 1812 east and 28 mph north of that point. South of the urban development section the travel speed is about 47 mph. The current year LOS is D south of Roark Ridge Road (MP 16.3) and E north of that point. V/C ratios progressively improve from 0.77 at the north end of Corridor Section D to 0.33 at the south end.

Projected annual traffic growth rates within this corridor section are modest: 0.5% annually north of the intersection with KY 476 and 1.00% annually south of that point. Since a portion of Corridor Section D is already operating near capacity levels, the average travel speeds in

the Year 2035 under a "no-build" scenario will decline only slightly except for the section north of KY 1812 east, where the reduction exceeds 2 mph. V/C ratios increase and range from 0.87 at the north end of the section to 0.36 at the south end, but LOS values remain unchanged.

Under the improvement scenario developed in Phase II Design, the average Year 2035 travel speed is conservatively estimated to increase to 59 mph, v/c ratios would not exceed 0.34, and the LOS would be A throughout Corridor Section D except for the section north of KY 1812 east where the LOS would be B. Travel time would be reduced by nearly 3.5 minutes.

iii. Crash Information

KYTC data showed a CCRF of 0.54 for Corridor Section D. There were two fatal crashes during the analysis time period.

iv. Adequacy Rating and Percentile

The AR north of the intersection with Roark Ridge Road is less than 54, placing this section in the worst 1% of roads in Kentucky. South of that point, the AR ranges from 81.1 to 89.6.

7.5 COST ESTIMATE

Current year estimated construction phase costs for improvements to Section D ranges from \$71.4 million to \$137.9 million.

Chapter 8 CORRIDOR SECTION E (Haddix to 2 1/4 Miles South of KY 476)

8.1 Project Location

The northern terminus of Corridor Section E is MP 7.7 near Haddix and the southern terminus is MP 5.4 in Breathitt County. The length of Section E is 2.3 miles.

8.2 PROJECT HISTORY

Phase I Design of Corridor Section E was approximately 90% complete by WMB at the time previous work was stopped. A preferred alternative (improvements along the existing roadway) was recommended. The WSA study, using figures from the (then) Recommended 1998 Highway Plan, had estimated the cost of a slightly longer version of Corridor Section D at \$26.6 million.

8.3 Environmental Status

The only environmental analysis report provided as part of the current study was a portion of the "Revised Draft Environmental Assessment," which covers both Corridor Sections E and F. This document includes the comment "Draft Submitted June 30, 1999." However, other correspondence includes an August 11, 2000, memorandum from the State Highway Engineer to the Chief District 10 Engineer indicating that document had been "approved" by the Federal Highway Administration (FHWA).

8.4 Existing Conditions

i. Geometric Characteristics

Corridor Section E is characterized by two 11-foot-wide lanes and 10-foot-wide shoulders. HIS data indicates 40% passing sight distance.

ii. Traffic Information

The current ADT volume is 6,100 vpd. Travel speeds average 48 mph. The current year LOS is D and the v/c ratio is 0.33.

Traffic growth rates within this corridor section are projected to be 1.00% annually. Corridor Section E would continue to operate at LOS D in the Year 2035

Nearly 1.6 million tons of coal are shipped annually in Corridor Section E, 60% of it southbound.

under a "no-build" scenario. Travel speed would decline slightly to 47 mph, and the v/c ratio would increase to 0.39.

Under the improvement scenario considered in Phase I Design, Year 2035 travel speed is conservatively estimated to increase to 59 mph, v/c ratios would not exceed 0.13, and the LOS would be A. Travel time would be reduced by about half a minute.

iii. Crash Information

KYTC data showed a CCRF of 0.14 for Corridor Section E. No fatal crashes were reported.

iv. Adequacy Rating and Percentile

The AR for Corridor Section E is 89.6, placing this section in the 48th percentile of similar roads statewide. Horizontal curvature is described as having infrequent curves with design speeds less than the prevailing speed limit on the section.

8.5 COST ESTIMATE

Current year estimated construction phase costs for improvements to Section E ranges from \$25.7 million to \$27.8 million.

Chapter 9

CORRIDOR SECTION F (2 1/4 Miles South of KY 476 to just north of KY 28)

9.1 PROJECT LOCATION

The northern terminus of Corridor Section F is MP 5.4 in Breathitt County and the southern terminus is MP 21.5 in Perry County. The length of Section F is 9.1 miles.

9.2 PROJECT HISTORY

Phase I Design of Corridor Section F was approximately 90% complete by WMB at the time work was stopped. A preferred alternative (improvements principally along the existing roadway) was being recommended. The WSA study, using figures from the (then) Recommended 1998 Highway Plan, had estimated the cost of a slightly shorter version of Corridor Section F at \$112.2 million.

9.3 Environmental Status

The only environmental analysis report provided as part of the current study was a portion of the "Revised Draft Environmental Assessment," which covers Corridor Sections E and F. This document includes the comment "Draft Submitted June 30, 1999." However, other correspondence includes an August 11, 2000, memorandum from the State Highway Engineer to the Chief District 10 Engineer indicating that document had been "approved" by FHWA.

9.4 EXISTING CONDITIONS

i. Geometric Characteristics

Corridor Section F is characterized by two 11-foot-wide lanes and 10-foot-wide shoulders in Breathitt County and two 12-foot-wide lanes and 6-foot-wide shoulders in Perry County. HIS data indicates 40-43% passing sight distance.

ii. Traffic Information

Current ADT volumes are 6,000 vpd near the northern end and 8,000 vpd near the southern end of Section F. More than 1.3 million tons of coal are shipped annually in Section F, slightly more than half of which travels southbound. Travel speeds average 48 mph in the northern portion of Section F but only 38 mph in the southern portion. The current year LOS is D in the northern portion of Section F but E in the southern portion, and v/c ratios are 0.33 and 0.39, respectively.

Traffic growth rates within this corridor section are projected to be 1.00% annually. Corridor Section F would continue to operate at LOS D (northern portion) and E (southern portion) in the Year 2035 under a "no-build" scenario. Travel speed would decline slightly to 47 mph in the northern section and 36 mph in the southern section, and the v/c ratios would increase to 0.39 and 0.47, respectively.

Under the improvement scenario being considered in Phase I Design, Year 2035 travel speed is conservatively estimated to increase to 59 mph, v/c ratios would not exceed 0.17, and the LOS would be A. Travel time would be reduced by more than 4.5 minutes.

iii. Crash Information

KYTC data showed a CCRF of 0.80 for Corridor Section F. One fatal crash was reported.

iv. Adequacy Rating and Percentile

The AR for the Perry County portion of Corridor Section F is 76, placing this section in only the 15th percentile of similar roads statewide. Horizontal curvature is described as having several curves severely affecting travel speeds, while vertical grades are described as

frequently limiting sight distance. The AR for the Breathitt County portion is 89.6. Horizontal curves infrequently have speeds less than the prevailing speed limit, while some vertical grades have reduced sight distance.

9.5 COST ESTIMATE

Current year estimated construction phase costs for improvements to Section F range from \$64.6 million to \$70.7 million.

Chapter 10

CORRIDOR SECTION G (Just north of KY 28 to Capitol Hill Drive)

10.1 PROJECT LOCATION

The northern terminus of Corridor Section G is MP 21.5 and the southern terminus is MP 16.9, both in Perry County. The length of Section G is 4.6 miles.

10.2 PROJECT HISTORY

Preliminary design plans for a Line-and-Grade Inspection were submitted by Vaughn and Melton in October 2002. A preferred alternative, principally on new alignment to the west of the existing roadway, was recommended. The WSA study, using figures from the (then) Recommended 1998 Highway Plan, had estimated the cost of a slightly longer version of Corridor Section G at \$38.7 million.

10.3 Environmental Status

Corridor Section G was included in the "Finding of No Significant Impact," dated June 2004.

10.4 EXISTING CONDITIONS

i. Geometric Characteristics

Corridor Section G is characterized by two 12-foot-wide lanes and 6-foot-wide shoulders. HIS data indicates 43% passing sight distance.

ii. Traffic Information

The current ADT volume is 11,400 vpd. More than 1.3 million tons of coal are shipped annually in the northern portion of Section F, slightly more than half of which travels southbound. South of the intersection with KY 1067, the annual tonnage increases by nearly 70%; south of KY 1067, nearly three fourths of the coal tonnage is southbound. Travel speeds average 35 mph in Section G. The current year LOS is E, and the v/c ratio is 0.54.

Traffic growth rates within this corridor section are projected to be 0.75% annually. Corridor Section G would continue to operate at LOS E in the Year 2035 under a "no-build" scenario. Travel speed would decline to 29 mph, and the v/c ratio would increase to 0.84.

Under the improvement scenario considered in the previous design, Year 2035 travel speed is conservatively estimated to increase to 59 mph, v/c ratios would not exceed 0.32, and the LOS would be A or B. Travel time would be reduced by more than 3.5 minutes.

iii. Crash Information

KYTC data showed a CCRF of 0.74 for Corridor Section G. Three fatal crashes were reported with one fatality in each.

iv. Adequacy Rating and Percentile

The AR for Corridor Section G is 76, placing this section in only the 15th percentile of similar roads statewide. Horizontal curvature is described as having several curves severely affecting travel speeds, while vertical grades are described as frequently limiting sight distance.

10.5 COST ESTIMATE

Qk4 current year estimated construction phase costs for improvements to Section G range from \$37.1 million to \$53.4 million.

Chapter 11

CORRIDOR SECTION H (Capitol Hill Drive to Morton Boulevard)

11.1 PROJECT LOCATION

The northern terminus of Corridor Section H is MP 16.9 and the southern terminus is MP 14.5, both in Perry County. The length of Section F is 2.4 miles.

11.2 PROJECT HISTORY

Right-of-Way Plans were submitted by GRW Engineers in October 2003. A preferred alternative, principally along the existing alignment, was recommended. The KYTC FY 2012–2018 Highway Plan includes funding for all remaining project phases, with construction being scheduled for FY 2017.

11.3 ENVIRONMENTAL STATUS

Corridor Section H was included in the "Finding of No Significant Impact," dated June 2004.

11.4 EXISTING CONDITIONS

i. Geometric Characteristics

Corridor Section H is characterized by four 12-foot-wide lanes and 9-foot-wide shoulders south of KY 267, and by two 12-foot-wide lanes and 6-foot-wide shoulders north of KY 267. HIS data indicates at least 43% passing sight distance.

ii. Traffic Information

Current ADT volumes range from 11,400 vpd north of KY 267 to 19,000 vpd between the Hal Rogers Parkway and Morton Boulevard. Travel speeds average 30 mph in Section H: higher north of KY 267 and lower south of that point. The current year LOS is E, and the v/c ratio is 0.54 north of KY 267 and 0.82 south of KY 267.

Traffic growth rates within this corridor section are projected to be 2.00% annually. Corridor Section H would continue to operate at LOS E in the Year 2035 north of KY 267 and would diminish to LOS F south of that point under a "no-build" scenario. Travel speed would decline to 21 mph.

Under the improvement scenario being considered in the previous design, Year 2035 v/c ratios would not exceed 0.49, and the LOS would be A or B north of KY 267 and B or C south of KY 267. Travel time would be reduced by more than 3.0 minutes.

iii. Crash Information

KYTC data showed a CCRF of 1.79 for Corridor Section H. Crashes per mile occur almost six times more frequently south of KY 267 than north of KY 267. The number of crashes south of KY 267 (63 in 2009; 42 in 2010; and 49 in 2011) appears to be trending downward, though the pattern isn't definitive. Nearly 2/3 (62.6%) of the crashes occurred on dry pavement in daylight. (Daylight crashes on dry pavement represent those that occur where the driving environment is least likely to be problematical for the driver.) Slightly more than half of these (53%) were rear-end crashes. A relatively high percentage of these rear-end crashes (76.6%) occurred either in the immediate vicinity of a traffic signal or during peak hours where the traffic queuing caused by those signals might have extended over an extended distance. Two fatal crashes were reported with one fatality in each.

iv. Adequacy Rating and Percentile

The AR for Corridor Section H north of KY 267 is 76, placing this section in only the 15th percentile of similar roads statewide. Horizontal curvature is described as having several curves severely affecting travel speeds, while vertical grades are described as frequently limiting sight distance. The AR south of KY 267 is 55, placing this section in the worst 1% of roads in Kentucky. Horizontal curvature is described as having several curves severely affecting travel speeds. The crash history south of KY 267 (the CCRF on that portion is 2.32) also contributes to the low AR.

Chapter 12 SUMMARY OF CORRIDOR SECTIONS

12.1 Project Location

The northern terminus of the KY 15 Corridor Study is Exit 43 on the Mountain Parkway at Campton in Wolfe County. The southern terminus is MP 14.5 in Perry County. The length of the KY 15 Corridor Study is 47.9 miles.

12.2 PROJECT HISTORY

An overall "KY 15 Corridor Planning Study" was completed in 1994. Phase I Design was approximately 90% complete on the portion between MP 20.3 in Perry County and MP 7.6 in Breathitt County when work was halted. Phase II Design was approximately 50% complete on the portion between MP 7.6 and MP 17.9 in Breathitt County when work was halted. The section between MP 16.8 and MP 20.3 was ready for a Preliminary Line-and-Grade Inspection when work was halted. Right-of-Way Plans had been submitted on the section between MP 14.5 and MP 16.9 in Perry County when work was halted. One section, between MP 20.7 and MP 24.4 in Breathitt County, was widened to four travel lanes and opened to traffic in 2008. The section immediately south of that, between MP 17.9 and MP 20.7, is currently under reconstruction to four travel lanes and should be opened to traffic in 2013.

12.3 ENVIRONMENTAL STATUS

The 1994 KY 15 Corridor Planning Study included a broad environmental overview, and this work is the only environmental work performed to date between MP 24.4 in Breathitt County and the Mountain Parkway. An EA-FONSI, dated May 2000, covered the section between MP 7.6 and MP 17.9 in Breathitt County. A "Revised Draft Environmental Assessment," dated June 1999, covered the section between MP 20.3 in Perry County and MP 7.6 in Breathitt County. An EA-FONSI, dated June 2004, covered the section between MP 14.5 and MP 20.3 in Perry County.

12.4 EXISTING CONDITIONS

i. Geometric Characteristics

North of MP 24.4 in Breathitt County and south of MP 17.9 in Breathitt County, KY 15 generally has two 12-foot-wide driving lanes, with short sections of 11-foot-wide driving lanes, and shoulder widths generally 6-foot-wide or wider (a short segment has 4-foot-wide shoulders). The section between MP 21.1 and MP 24.4 in Breathitt County has four 12-foot-wide driving lanes, 10-foot-wide outer shoulders, and 6-foot-wide inner shoulders separated by a 28-foot-wide depressed grass median. The section between MP 17.9 and MP 20.7 in Breathitt County is currently being

If the originally proposed improvements to KY 15 had already been implemented, the cumulative time savings from Hazard to the Mountain Parkway at Campton would have been nearly 20 minutes for each vehicle.

reconstructed to that same four-lane geometric configuration.

On the two-lane sections, the percent passing sight distance is generally greater between Jackson and Campton than between Hazard and Jackson.

ii. Traffic Information

Current ADT volumes are greatest near Jackson (18,300 vpd) and north of Hazard (19,000 vpd). Between Hazard and Jackson, the average daily traffic is generally between 6,000 and 9,000 vpd, while north of Jackson the ADT ranges from 4,000 to 7,000 vpd. Average travel speeds range from 28 mph in the segments through Jackson and just north of Hazard, to 60 mph along the reconstructed Section B. Current levels of service range from A in the newly constructed Section B to E around Jackson and just north of Hazard.

Significant coal tonnage is shipped along KY 15, particularly south of KY 28 in Perry County.

iii. Crash Information

CCRF for each analysis section are discussed above. In addition, the 0.7-mile section in Jackson between the Goodyear Store at 361 KY 15 South (MP 17.1) and Brewer Drive (MP 17.8) shows a CCRF of 1.69. The number of crashes there (26 in 2009; 24 in 2010; and 16 in 2011) is trending downward over time. More than 2/3 (68.2%) of these crashes occurred on dry pavement in daylight. While 46.7% of the crashes were rear-end, 25.8% were angle crashes. The rear-end crashes are to be expected, given the two traffic signals in this 0.7 section, but the frequency of angle crashes is somewhat unusual. All but one of these angle crashes involved a vehicle entering or exiting a side entrance. Enhanced access control should be considered as a part of future roadway improvements.

The intersection of KY 15 with KY 15S and KY 191 in Wolfe County has a CCRF of 2.45. Unfortunately, the number of crashes appears to be increasing over time (5 in 2009; 6 in 2010; and 7 in 2011). However, the relatively small number of crashes (18) that results in a high CCRF may be more a function of relatively low traffic volumes than an indicator of a significant safety deficiency on this roadway.

iv. Adequacy Rating and Percentile

The ARs range from 95.0 along 15S just south of the Mountain Parkway to 51.2 along existing Section C. Discounting the section currently under reconstruction, the lowest AR, 53.5, was in the urban section through Jackson.

12.5 COST ESTIMATES

Current year estimated construction phase costs for improvements to Section A and Sections D through G range from \$284.5 million to \$385.3 million. Cost Estimates based on quantities and unit prices are shown in Appendix C.

Chapter 13 RECOMMENDED PRIORITIES

Priorities for improvements to KY 15 in Perry, Breathitt, and Wolfe counties are discussed below, shown in Table 1, and depicted in Figure 2. Table 2 lists alternatives that were considered but not recommended, including a brief statement of the reasons for not being recommended. Options for combining several of the improvements are listed based on what may be acceptable construction phase costs. Completion of corridor improvements is a high regional priority, and this would be facilitated by having the fewest stages possible. Criteria for recommending the following include traffic volume served, crash frequency, current LOS, and continuity of construction segments.

KY 15 RECOMMENDED PRIORITIES

	County (ies)	Section	Segment	Description	Beginning MP	Ending MP	Length (Miles)	CONSTRUCTION ESTIMATE (MILLIONS)					Estimated							
Priority								Design	R/W	Utilities	Construction	Alternate Construction	Design and Environmental Status	2035 Daily Traffic	Current CCRF	Current LOS				
1	Breathitt	D Existing	3 Urban	From existing construction near Panbowl Road north of Jackson to just south of the intersection with Miller Hollow Road	17.9	16.3	1.6	\$1.1	\$4.8	\$0.8	\$4.9						No previous Design work;	21,000	1.15-1.67	E
	Breathitt	D Existing	3 Rural	From just south of the intersection with Miller Hollow Road to just south of Walmart Shopping Center	16.3	15.6	0.7	\$0.5	\$0.5	\$0.2	\$11.2		EA would need to be both updated and revised							
2	Breathitt	D Existing	2	From just south of Walmart shopping center to a half-mile south of the intersection with KY 30 East	15.6	14.1	1.5	\$1.8	\$0.3	\$0.8	\$17.6			14,400	1.2	Е				
3	Perry	G Existing	All	Along existing alignment (except for a new KY 28 interchange) from north of a new interchange at KY 28 to near Capitol Hill Drive	21.5	16.9	4.6	\$3.2	\$6.3	\$1.2	\$40.1	\$56.1	\$56.1	No Design work along existing alignment; FONSI would need to be revised and updated. R/W purchase has begun on new alignment alternative.	13,800	0.61-0.82	E			
4	Perry	F	1	Along existing alignment from just north of Wendell Ford Airport entrance road to north of new interchange at KY 28	24.3	21.5	2.8	\$1.6	\$1.5	\$1.0	\$16.0		Phase I Design 90% completed; EA would need to be updated	10,200	0.35	E				
5	Breathitt/ Perry	F	2	Along existing alignment from vicinity of Noble Road south of Watts in Breathitt County to just north of Wendell Ford Airport entrance road in Perry County	3.0	24.3	3.9	\$2.5	\$2.7	\$1.3	\$29.5	\$53.7	Phase I Design 90% completed; EA would need to be updated	7,600	0.35	D-E				
6	Breathitt	F	3	Along existing alignment from approx 2.2 miles south of KY 476 East to vicinity of Noble Road south of Watts	5.4	3.0	2.4	\$2.3	\$1.6	\$0.9	\$24.2	<i>\$33.1</i>	Phase I Design 90% completed; EA would need to be updated	7,600	0.35	D				
7	Breathitt	E	All	Along existing alignment from approx 300 feet north of KY 476 East to approx 2.2 miles south of KY 476 East	7.7	5.4	2.3	\$2.5	\$1.5	\$0.8	\$27.8	\$27.8	Phase I Design 90% completed; EA would need to be updated	7,600	0.24	D				
8	Breathitt	D East	1	New alignment (east of existing) from a half-mile south of the intersection with KY 30 East to approx 300 feet north of KY 476 East	14.1*	7.7	3.9	\$3.5	\$0.6	\$0.1	\$43.3	\$43.3	No previous Design work; EA would need to be both updated and revised	8,500	0.37	E				
9	Wolfe	А	3	5-lane Curb & Gutter segment in Campton from KY 15S at the Mountain Parkway to just south of current 3-lane section near MP 8.2 on KY 15 **	1.1	8.2	2.6	\$1.8	\$1.6	\$1.0	\$17.9***	\$17.9***	No previous Design work or Environmental Analysis	6,900-8,800	0.30-1.04	C-D				
10	Breathitt	D East	3	From near the north end of existing construction to just south of Walmart Shopping Center on new alignment east of existing KY 15	17.9*	15.6*	3.5	\$4.6	\$0.9	\$0.3	\$77.0****	\$77.0****	No previous Design work; EA would need to be both updated and revised	5,100	0.36	E****				
11	Wolfe	А	2	Along existing alignment from 5-lane curb and gutter segment in priority 9 above to approx MP 2.9 north of Bethany	8.2	2.9	5.3	\$3.0	\$2.6	\$1.7	\$37.4	\$37.4	No previous Design work or Environmental Analysis	5,400	0.39	С				
12	Breathitt/ Wolfe	A	1	Along existing alignment from approx MP 2.9 in Wolfe County north of Bethany to north end of existing 4-lane (MP 24.4 in Breathitt County)	2.9	24.4	4.9	\$3.1	\$2.3	\$1.6	\$38.6	\$38.6	No previous Design work or Environmental Analysis	4,800	0.31-0.42	С				

Milepoints of existing alignment. New alignment will result in milepoint modifications. Thus, length does not equal difference in milepoints.

Table 1: KY 15 Recommended Priorities

KY 15 Programming Study

^{**} Another option would be to stop this at the intersection with KY 3355, which would be 0.7 mile shorter.

^{***} Use of a rural 5-lane cross section would reduce this cost by 8-9%

^{****} High construction phase cost of this segment due in part to a \$15 million structure

^{*****} Currently LOS E. If Priority 1 were to be constructed before Priority 10, the LOS would be A or B

Notes: Construction cost estimates include a generalized additional amount for frontage roads. Specific locations and lengths of frontage roads will be determined in subsequent project development phases. Also, Section B has been constructed, Section C is currently under construction and Section H is included in the current KYTC Highway Plan; therefore, they are omitted from this table.

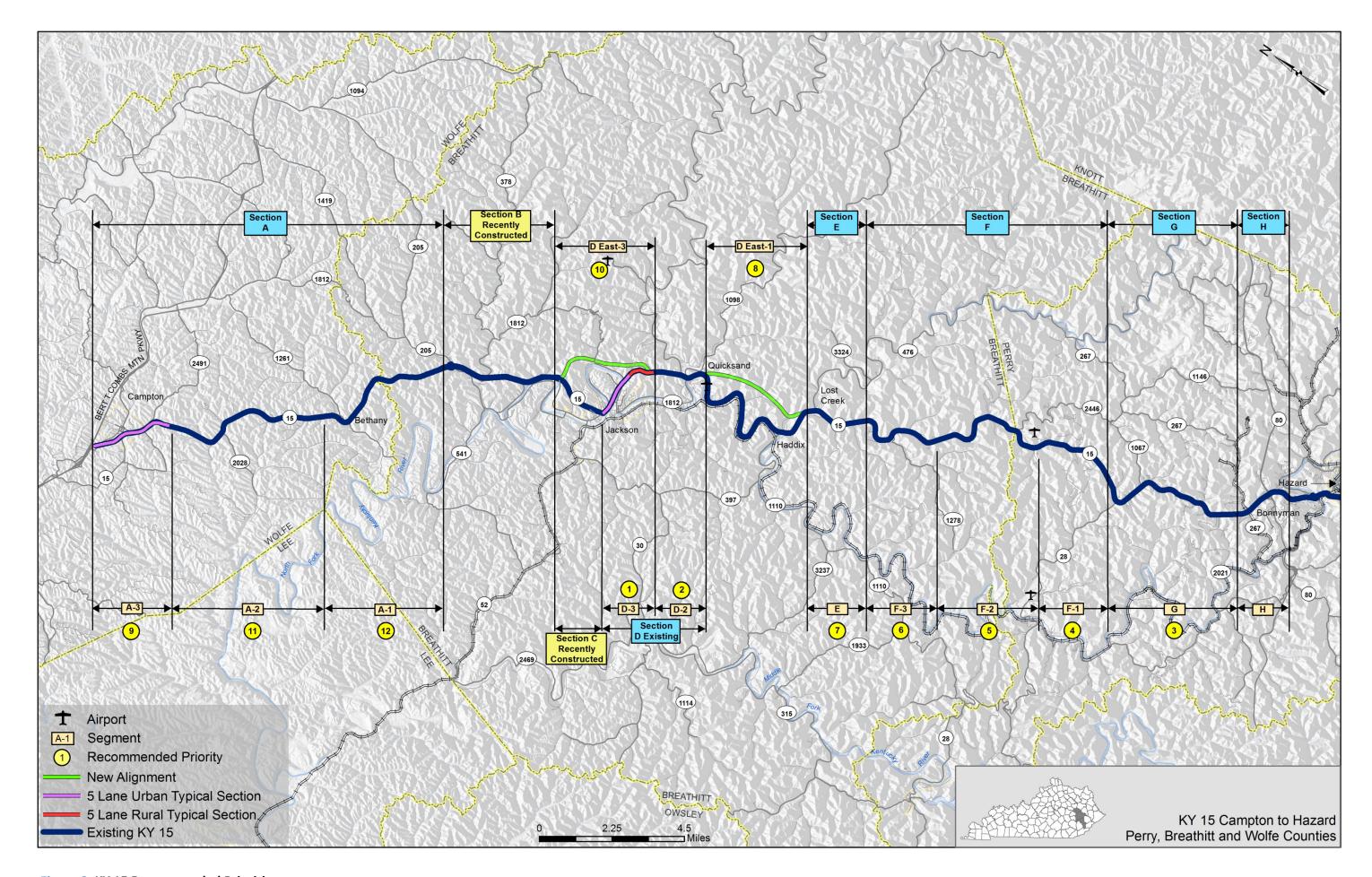


Figure 2: KY 15 Recommended Priorities

ALTERNATIVES CONSIDERED BUT NOT RECOMMENDED								
Section	Segment	Length (Miles)	Construction Cost Estimate (millions)	Reason Not Recommended				
A on New Alignment	3	2.5	\$27.3	Unpopular with public; not consistent with current Mountain Parkway improvement project				
Original D West		7.0	\$123.4	More expensive; difficult to segment into viable construction projects				
Modified D West	1	1.9	\$10.8	Still leaves a large portion difficult to segment into viable construction projects				
Modified D West	2	5.6	\$111.0	More expensive; difficult to segment into viable construction projects				
Modified D Existing	1	5.2	\$42.3	New alignment provides shorter distance for slightly less overall cost				
G on New Alignment		4.3	\$53.8	Significantly more costly than staying on existing alignment				

Note: Construction cost estimates include a generalized additional amount for frontage roads. Specific locations and lengths of frontage roads will be determined in subsequent project development phases.

Table 2: KY 15 Alternatives Considered But Not Recommended

PRIORITIES #1 AND #2

The first recommended priority is Segment 3 of Section D along the existing KY 15 alignment. From just south of the shopping center that includes Walmart on the southern city limits of Jackson to just south of the intersection of KY 15 with Miller Hollow Road, a distance of 0.7 mile, the improvement would be a five-lane rural cross-section. From just south of Miller Hollow Road to the existing construction near Panbowl Road, a distance of 1.6 miles, the improvement would be a five-lane curb-and-gutter cross section.

The estimated future year ADT volume is 21,000 vpd, the highest traffic volumes north of Hazard. The current LOS is E. The CCRF for this segment ranges from 1.15 to 1.67. The advantages of improving this segment immediately include addressing the most significant current LOS and CCRF issues. However, these improvements would be aimed at what is, in essence, a local street rather than system improvements to KY 15 between the Hal Rogers and Mountain parkways. The principal disadvantage of this recommendation is the possibility that these improvements would be seen as the only ones ever

needed along this segment of KY 15. Nonetheless, this recommendation is made to address the traffic and safety issues cited above as well as for the following additional considerations:

- The improvements are estimated to cost \$24 million. An eastern bypass of Jackson with similar termini is estimated to cost \$82.9 million. The western bypass of Jackson originally proposed is estimated to cost \$133.8 million. (A modified version of the western bypass developed to allow some minor segmenting is estimated to be only slightly less at \$133.1 million.)
- If this segment of the KY 15 system improvements on a Jackson bypass were constructed prior to major improvements between Hazard and Jackson, the newly generated traffic volumes would be small, and the trips using this bypass would simply be current through trips immediately north and south of Jackson. The western bypass, being a shorter distance and hence having a shorter travel time, would likely attract 6,150 vpd. The estimated cost for a western bypass is \$121.8 to \$123.4 million. A western bypass is difficult to segment into viable construction projects. An eastern bypass, being slightly longer and having a slightly greater travel time, would likely attract only 5,100 vpd. This would leave between 14,900 and 15,900 vpd on existing KY 15, resulting in continued congestion and, potential, crash problems.

If Priority #1 were to be constructed, the estimated cost for the construction phase would be only \$16.1 million. Improvements in Priority #1 could be lengthened to a logical construction terminus to include a more aggressive construction phase. Sections north of Priority #1 are currently under construction or have been constructed. Thus, the second priority would be immediately south of Priority #1. The logical construction segment for Priority #2 would be from the shopping center that includes Walmart on the southern city limits of Jackson to approximately one-half mile south of the intersection with KY 30 East, a distance of 1.5 miles. This improvement would be a four-lane cross section with a 40-foot-wide median generally along the existing alignment. The estimated future year ADT volume for Priority #2 is 14,400 vpd, the second highest traffic volumes north of Hazard. The LOS is E and the CCRF for this segment is 1.2. The estimated construction cost phase of Priorities #1 and #2 combined is \$33.7 million. Figure 2 and Table 1 show these and all recommended priorities.

It is noted that a higher estimated construction cost phase (i.e., an even longer recommended section) would likely be acceptable. However, the discussion below will point out that extending this recommendation to the next logical construction break would result in a total construction phase cost of \$77 million, which is considered too high to be a practical recommendation.

PRIORITIES #3 AND #4

The third recommended priority is Section G, generally along the existing KY 15 alignment (except for a new KY 28 interchange) from MP 16.9 near Capitol Hill Drive through the new interchange at KY 28, a distance of 4.6 miles. This improvement would be a four-lane cross section with a 40-foot-wide median. The estimated future year ADT volume is 13,800 vpd, the third highest traffic volumes north of Hazard. The LOS is E and the CCRF for this segment ranges from 0.61 to 0.82. The estimated cost of this improvement to Section G along the existing alignment is \$50.8 million, including \$40.1 million for the construction phase. The estimated cost for the new alignment west of existing KY 15 (originally recommended in the previous work) is \$61.5 million, including a construction phase of \$53.8 million. Significant overall cost savings could be realized by making improvements to KY 15 along the existing alignment despite higher estimated costs for right-of-way purchase and utility relocation. A decision will

have to be made whether it is prudent to stay with the previous cross-country alignment or perform the additional work necessary to stay along the existing alignment.

If Priority #3 were to be constructed, the estimated cost for the construction phase would be \$40.1 million. Improvements in Priority #3 could possibly be lengthened to a logical construction terminus to include a more aggressive construction phase. Thus, the recommended Priority #4 is Segment 1 of Section F. This segment extends from just north of the new interchange with KY 28 to just north of Wendell Ford Airport entrance road, a distance of 2.8 miles. This improvement would be a four-lane cross section with a 40-foot-wide median generally along the existing alignment. The estimated future year ADT volume on Segment 1 of Section F is 10,200 vpd, the fourth highest traffic volumes north of Hazard. The LOS is E and the CCRF for this segment is 0.35. The estimated cost of implementing Priority #4 is \$20.1 million, including \$16 million for the construction phase. The estimated construction cost phase of Priorities #3 and #4 combined is \$56.1 million. .

PRIORITIES #5 AND #6

The fifth recommended priority is Segment 2 of Section F, generally along the existing KY 15 alignment from just north of Wendell Ford Airport Road in Perry County to vicinity of Noble Road south of Watts in Breathitt County, a distance of 3.9 miles. This improvement would be a four-lane cross section with a 40-foot-wide median. The estimated future year ADT volume is 7,600 vpd. The LOS transitions from E at the south end to D at the north end. The CCRF for this segment is 0.35. The estimated cost of this improvement to Segment 2 of Section F along the existing alignment is \$36.0 million, including \$29.5 million for the construction phase. This segment is recommended as a continuation of previously recommended improvements to the south.

Since the construction phase of Priority #5 is \$29.5 million, improvements in Priority #5 could possibly be lengthened to a logical construction terminus to include a more aggressive construction phase. Thus, the recommended Priority #6 is Segment 3 of Section F, generally along the existing alignment from vicinity of Noble Road south of Watts to approx 2.2 miles south of KY 476 East, a distance of 2.4 miles. This improvement would be a four-lane cross section with a 40-foot-wide median. This segment is recommended as a continuation of previously recommended improvements to the south. The estimated future year ADT volume is 7,600 vpd, while the current LOS is D. The CCRF for this segment is 0.35. The estimated cost of this improvement to Segment 3 of Section F along the existing alignment is \$29.0 million, including \$24.2 million for the construction phase. The estimated construction cost phase of Priorities #5 and #6 combined is \$53.7 million. Priorities #5 and #6 could be pursued separately or together.

PRIORITY #7

The seventh recommended priority is Section E, generally along the existing alignment from approximately 2.2 miles south of KY 476 East to approx 300 feet north of KY 476 East, a distance of 2.3 miles. This improvement would be a four-lane cross section with a 40-foot-wide median. This segment is recommended for the next priority as a continuation of previously recommended improvements to the south. The estimated future year traffic volume is 7,600 vpd, and the current LOS is D. The CCRF for this segment is 0.24. The estimated cost of this improvement to Section E along the existing alignment is \$32.6 million, including \$27.8 million for the construction phase.

PRIORITY #8

The eighth recommended priority is Segment 1 of Section D, on new alignment east of the existing KY 15 from approximately 300 feet north of KY 476 East to approximately one-half mile south of the intersection with KY 30 East, a distance of 3.9 miles. This improvement would be a four-lane cross section with a 40-foot-wide median. The estimated cost of this improvement to Segment 1 of Section D on new alignment is \$47.5 million, including \$43.3 million for the construction phase. Though only modestly less costly than Segment 1 of Section D along the existing alignment (\$50.8 million estimated cost, including \$42.3 million for construction), the new alignment option reduces the travel distance for this segment by 1.3 miles. This segment is recommended as a continuation of previously recommended improvements to the south. The estimated future year ADT volume is 8,500 vpd, and the current LOS is E. The CCRF for this segment is 0.37.

PRIORITY #9

The ninth recommended priority is Segment 3 of Section A in Campton, along the existing alignment from just south of current three-lane section near MP 8.2 to the Mountain Parkway, a distance of 2.6 miles. This improvement would be a five-lane curb-and-gutter cross section. The estimated cost improvement is \$22.3 million, including \$17.9 million for the construction phase. At Project Team Meeting #3, it was suggested that the curb and gutter section perhaps could terminate at the new elementary school (KY 3355), which would reduce the length of this segment by 0.7 mile and increase the length of

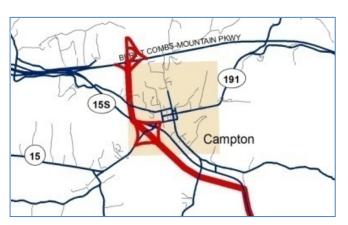


Figure 3: New Alignment through Campton (WMB Study, 1994)

Priority #11 by the same amount. A rural five-lane cross section would reduce construction costs by nearly 9%.

The 1994 "KY 15 Corridor Planning Study" by WMB Engineers had considered a new alignment just south and west of existing KY 15 from near MP 8.2 south of Campton, a new interchange with existing KY 15 near MP 9.8, and a new interchange with the Mountain Parkway just east of the interchange at MP 43 (Figure 3). Public opinion expressed during that study indicated this option was not popular, and improvements since constructed to the Mountain Parkway (and currently under construction) have reduced its practicality. Further, the estimated cost of that option could be significantly higher than improvements along the existing route, principally due to the need to construct two interchanges.

Segment A-3 is recommended because congestion through Campton would be the greatest cause of delay in the KY 15 Corridor following construction of the first eight priorities. Estimated future year ADT volumes range from 6,900 to 8,800 vpd. The current LOS diminishes from C on the south end to D near the KY 15/KY 15S/KY 191 intersection. The CCRF for this segment ranges from 0.30 to 1.04.